#### LEGISLATURE OF NEBRASKA

#### NINETY-SIXTH LEGISLATURE

## FIRST SESSION

# LEGISLATIVE BILL 495

Read first time January 15, 1999

Committee: Education

### A BILL

- FOR AN ACT relating to education; to amend sections 79-1003 and
  79-1018.01, Revised Statutes Supplement, 1998; to adopt
  the Education and Career Preparation Act; to change
  school finance provisions; and to repeal the original
  sections.
- 6 Be it enacted by the people of the State of Nebraska,

Section 1. Sections 1 to 9 of this act shall be known

and may be cited as the Education and Career Preparation Act.

3 Sec. 2. The Legislature finds that technology is 4 changing the educational and training needs of employees. These 5 changes are found in all areas of employment and are directly 6 related to Nebraska remaining competitive in a global economy. 7 These changes raise employer expectation of prospective employees 8 from all educational levels, including those with a baccalaureate 9 degree. Education and career preparation is critical because 10 employees must possess math, science, and communication skills as well as the employability and technological skills needed for 11 12 employment and continued lifelong learning. Therefor, there is an 13 urgent need for quality career preparation programs in the 14 secondary schools of Nebraska in order to: (1) Provide students 15 with the opportunity to leave high school with employment skills; 16 (2) balance the dimensions of work, family, and community; (3) 17 encourage development of the skills needed to develop and operate 18 small businesses; and (4) prepare those students who wish to obtain 19 advanced degrees in specific careers with the necessary 20 qualifications to do so. Career preparation is an investment in 21 the future of our state.

Preparation Act is to focus on the academic, technical, and employment skills necessary for success in a career through programs such as agricultural education, business education, career guidance and counseling, family and consumer sciences, industrial technology education, marketing education, health occupations education, and diversified occupations designed to assist secondary

1 students in (1) recognizing the range of occupations for which

- 2 special skills are required, (2) acquiring the knowledge and skills
- 3 necessary for employment in a specific occupation or cluster of
- 4 related occupations, (3) acquiring the skills necessary to
- 5 successfully balance the dimensions of work, family, and community,
- 6 (4) gaining employment experience in chosen fields through
- 7 supervised work-based experiences, and (5) acquiring the knowledge
- 8 and skills necessary for successful entry into a career preparation
- 9 program at a postsecondary educational institution.
- 10 Sec. 4. (1) Beginning with school fiscal year 1999-00,
- 11 the Legislature shall appropriate funds to be distributed by the
- 12 State Board of Vocational Education pursuant to subsections (2)
- 13 through (4) of this section to local systems, as defined in section
- 14 79-1003, annually on or before October 15. It is the intent of the
- 15 <u>Legislature to appropriate six million dollars for school fiscal</u>
- 16 year 1999-00 and for fiscal year 2000-01 and each fiscal year
- 17 thereafter the amount of the previous year's appropriation
- 18 increased by the percentage growth in identified participating
- 19 students plus the basic allowable growth rate in section 79-1025.
- 20 Local systems shall use such funds to carry out the Education and
- 21 <u>Career Preparation Act.</u>
- 22 (2) Each local system shall receive five one-hundredths
- 23 of one percent of the appropriation as base funds for each approved
- 24 career preparation program provided by such system.
- 25 (3) Each local system shall receive a pro rata share of
- 26 the remainder of the appropriation based on the number of students
- 27 enrolled in approved career preparation programs provided in such
- 28 system during the previous school fiscal year.

1 (4) The State Board of Vocational Education may

- 2 distribute up to five percent of the amount appropriated under this
- 3 section for statewide leadership and support services needed to
- 4 keep career preparation programs and teachers current in the
- 5 requirements and trends of business and industry. Leadership and
- 6 support services include, but are not limited to: Career guidance
- 7 and counseling; curriculum development and dissemination;
- 8 integration of academic and career preparation curriculum
- 9 frameworks; professional development activities; articulation with
- 10 postsecondary education; education of prospective teachers,
- 11 administrators, and staff; student leadership activities;
- 12 cooperative education work-based learning; research and development
- 13 necessary for meeting new and emerging occupations; and
- 14 establishing and utilizing local advisory committees for business
- 15 and education partnerships.
- 16 Sec. 5. (1) To receive the allotted funds, each local
- 17 system shall complete an application identifying those career
- 18 preparation programs that will be supported. Allowable services
- 19 and activities include, but are not limited to:
- 20 (a) Program improvement activities such as:
- 21 (i) Acquisition of instructional equipment similar to
- 22 that found in business and industry;
- 23 (ii) Professional development for improving the skill
- 24 level of instructional staff;
- 25 (iii) Improvement of career guidance and counseling
- 26 activities;
- 27 (iv) Development or adaptation of curricular materials to
- 28 strengthen math, science, critical thinking, and communication

- skills as they relate to vocational skills;
- 2 (v) Implementation of applied academic courses; and
- 3 (vi) Collaboration with employers to strengthen
- 4 vocational development course contents and techniques;
- 5 (b) Career preparation program operation and maintenance;
- 6 (c) Developing articulation activities with postsecondary
- 7 education; and
- 8 (d) Developing activities and programs for the inclusion
- 9 of special populations.
- 10 (2) Each local system shall comply with the requirements
- 11 of this section and with any requirements of the State Department
- 12 of Education pursuant to section 7 of this act for eligibility for
- 13 <u>future years.</u>
- 14 Sec. 6. Any amounts not utilized for the purposes
- 15 stipulated under subsection (4) of section 4 of this act shall be
- 16 reallocated for distribution as provided under subsections (2) and
- 17 (3) of section 4 of this act in the following school fiscal year.
- 18 Sec. 7. The State Department of Education shall be
- 19 responsible for the evaluation, data gathering, assessment, and
- 20 accountability system design of the Education and Career
- 21 Preparation Act, including followup of students beyond graduation
- 22 at one-year, three-year, and five-year intervals.
- 23 Sec. 8. Within thirty days after the effective date of
- 24 this act, the State Board of Vocational Education shall appoint and
- 25 convene an advisory committee to provide recommendations to the
- 26 State Board of Vocational Education relating to the administration
- 27 of the Education and Career Preparation Act. The membership of the
- 28 advisory committee shall consist of (1) the Commissioner of

1 Education or his or her designee, (2) one representative each from

- 2 business, industry, and labor, (3) the program manager for
- 3 vocational education, (4) one school administrator and two teachers
- 4 currently involved in vocational education programs, (5) the
- 5 executive director of the Nebraska Community College Association,
- 6 and (6) a vocational education teacher educator.
- 7 Sec. 9. The State Board of Vocational Education shall
- 8 adopt and promulgate rules and regulations for the implementation
- 9 of the Education and Career Preparation Act and establish
- 10 monitoring procedures for determining the results of the act.
- 11 Sec. 10. Section 79-1003, Revised Statutes Supplement,
- 12 1998, is amended to read:
- 13 79-1003. For purposes of the Tax Equity and Educational
- 14 Opportunities Support Act:
- 15 (1) Adjusted general fund operating expenditures means
- 16 general fund operating expenditures as calculated pursuant to
- 17 subdivision (21) of this section minus the transportation allowance
- 18 and, for purposes of state aid paid in school fiscal year 1998-99
- 19 and each school fiscal year thereafter, minus the special education
- 20 allowance;
- 21 (2) Adjusted valuation means the assessed valuation of
- 22 taxable property of each district in the state, for school fiscal
- 23 years before school fiscal year 1998-99, and of each local system
- 24 in the state, for school fiscal year 1998-99 and each school fiscal
- 25 year thereafter, adjusted pursuant to the adjustment factors
- 26 described in section 79-1016. Adjusted valuation means the
- 27 adjusted valuation for the property tax year ending during the
- 28 school fiscal year immediately preceding the school fiscal year in

1 which the aid based upon that value is to be paid. For purposes of

- 2 determining the local effort rate yield pursuant to section
- 3 79-1015.01, adjusted valuation does not include the value of any
- 4 property which a court, by a final judgment from which no appeal is
- 5 taken, has declared to be nontaxable or exempt from taxation;
- 6 (3) Allocated income tax funds means the amount of
- 7 assistance paid to a local system pursuant to section 79-1005.01 as
- 8 adjusted by the minimum levy adjustment pursuant to section
- 9 79-1008.02;
- 10 (4) Average daily attendance of a student who resides on
- 11 Indian land means average daily attendance of a student who resides
- 12 on Indian land from the most recent data available on November 1
- 13 preceding the school fiscal year in which aid is to be paid;
- 14 (5) Average daily membership means the average daily
- 15 membership for grades kindergarten through twelve attributable to
- 16 the district for school fiscal years before school fiscal year
- 17 1998-99, and for school fiscal year 1998-99 and each school fiscal
- 18 year thereafter, attributable to the local system, as provided in
- 19 each district's annual statistical summary and includes the
- 20 proportionate share of students enrolled in a public school
- 21 instructional program on less than a full-time basis;
- 22 (6) Base fiscal year means (a) for school district
- 23 reorganizations which occurred during the 1995-96 school fiscal
- 24 year or the 1996-97 school fiscal year, the second school fiscal
- 25 year following the school fiscal year in which the reorganization
- 26 occurred or (b) for school district reorganizations or unifications
- 27 which occur during or after the 1997-98 school fiscal year, the
- 28 first school fiscal year following the school fiscal year in which

- 1 the reorganization or unification occurred;
- 2 (7) Board means the school board of each school district;
- 3 (8) Categorical funds means funds limited to a specific
- 4 purpose by federal or state law, including, but not limited to,
- 5 Title I funds, Title VI funds, federal vocational education funds,
- 6 federal school lunch funds, Indian education funds, Head Start
- 7 funds, funds from the Education Innovation Fund, and funds from the
- 8 School Technology Fund;
- 9 (9) Consolidate means to voluntarily reduce the number of
- 10 school districts providing education to a grade group and does not
- 11 include dissolution pursuant to section 79-498;
- 12 (10) Department means the State Department of Education;
- 13 (11) District means any Class I, II, III, IV, V, or VI
- 14 school district;
- 15 (12) Ensuing school fiscal year means the school fiscal
- 16 year following the current school fiscal year;
- 17 (13) Equalization aid means the amount of assistance
- 18 calculated to be paid to a local system pursuant to sections
- 19 79-1008.01 to 79-1022;
- 20 (14) Fall membership means the total membership in
- 21 kindergarten through grade twelve attributable to the district for
- 22 school fiscal years before school fiscal year 1998-99, and for
- 23 school fiscal year 1998-99 and each school fiscal year thereafter,
- 24 attributable to the local system, as reported on the fall school
- 25 district membership reports for each district pursuant to section
- 26 79-528;
- 27 (15) Fiscal year means the state fiscal year which is the
- 28 period from July 1 to the following June 30;

(16) Formula students means (a) for state aid certified 1 pursuant to section 79-1022, the sum of fall membership from the 2 3 school fiscal year immediately preceding the school fiscal year in 4 which the aid is to be paid, multiplied by the average ratio of 5 average daily membership to fall membership for the second school 6 fiscal year immediately preceding the school fiscal year in which 7 aid is to be paid and the prior two school fiscal years, and 8 students from the school fiscal year immediately tuitioned 9 preceding the school fiscal year in which the aid is to be paid and 10 (b) for final calculation of state aid pursuant to section 79-1065, the sum of average daily membership and tuitioned students from the 11 12 school fiscal year immediately preceding the school fiscal year in 13 which the aid was paid;

- (17) Free lunch and free milk student means a student who qualified for free lunches or free milk from the most recent data available on November 1 of the school fiscal year immediately preceding the school fiscal year in which aid is to be paid;
- 18 (18) Full-day kindergarten means kindergarten offered by

  19 a district for at least one thousand thirty-two instructional
  20 hours;
- 21 (19) General fund budget of expenditures means the total 22 budgeted expenditures for general fund purposes as certified in the 23 budget statement adopted pursuant to the Nebraska Budget Act, 24 except that for purposes of the limitation imposed in section 25 79-1023 and the calculation of Class I total allowable general fund budget of expenditures minus the special education budget of 26 27 expenditures pursuant to section 79-1083.03, the general fund 28 budget of expenditures does not include any special grant funds,

1 exclusive of local matching funds, received by a district subject

- 2 to the approval of the department;
- 3 (20) General fund expenditures means all expenditures
- 4 from the general fund;
- 5 (21) General fund operating expenditures means the total
- 6 general fund expenditures minus categorical funds, tuition paid,
- 7 transportation fees paid to other districts, adult education,
- 8 summer school, community services, redemption of the principal
- 9 portion of general fund debt service, and transfers from other
- 10 funds into the general fund. For state aid certified pursuant to
- 11 section 79-1022 and budget limitations certified pursuant to
- 12 section 79-1026 for school fiscal year 1998-99 and each school
- 13 fiscal year thereafter, general fund operating expenditures shall
- 14 equal the general fund operating expenditures from the most
- 15 recently available complete data year, adjusted by the average
- 16 annual change in each district's general fund operating
- 17 expenditures for the most recently available complete data year and
- 18 the two school fiscal years immediately preceding the most recently
- 19 available complete data year. For final calculation of state aid
- 20 pursuant to section 79-1065, general fund operating expenditures
- 21 shall be as reported in the annual financial reports from the most
- 22 recently available complete data year;
- 23 (22) Income tax liability means the amount of the
- 24 reported income tax liability for resident individuals pursuant to
- 25 the Nebraska Revenue Act of 1967 less all nonrefundable credits
- 26 earned and refunds made;
- 27 (23) Income tax receipts means the amount of income tax
- 28 collected pursuant to the Nebraska Revenue Act of 1967 less all

- 1 nonrefundable credits earned and refunds made;
- 2 (24) High school district means a school district
- 3 providing instruction in at least grades nine through twelve;
- 4 (25) Limited English proficiency student means a student
- 5 with limited English proficiency from the most recent data
- 6 available on November 1 of the school fiscal year preceding the
- 7 school fiscal year in which aid is to be paid;
- 8 (26) Local system means a Class VI district and the
- 9 associated Class I districts or a Class II, III, IV, or V district
- 10 and any affiliated Class I districts or portions of Class I
- 11 districts. The membership, expenditures, and resources of Class I
- 12 districts that are affiliated with multiple high school districts
- 13 will be attributed to local systems based on the percent of the
- 14 Class I valuation that is affiliated with each high school
- 15 district;
- 16 (27) Low-income child means a child under nineteen years
- 17 of age living in a household having an annual adjusted gross income
- 18 of fifteen thousand dollars or less for the second calendar year
- 19 preceding the beginning of the school fiscal year for which aid is
- 20 being calculated;
- 21 (28) Most recently available complete data year means the
- 22 most recent single school fiscal year for which the annual
- 23 financial report, fall school district membership report, annual
- 24 statistical summary, Nebraska income tax liability by school
- 25 district for the calendar year in which the majority of the school
- 26 fiscal year falls, and adjusted valuation data are available;
- 27 (29) Regular route transportation means the
- 28 transportation of students on regularly scheduled daily routes to

- 1 and from the attendance center;
- 2 (30) Reorganized district means any district involved in
- 3 a consolidation and currently educating students following
- 4 consolidation;
- 5 (31) School year or school fiscal year means the fiscal
- 6 year of a school district as defined in section 79-1091;
- 7 (32) Special education means specially designed
- 8 kindergarten through grade twelve instruction pursuant to section
- 9 79-1125, and includes special education transportation;
- 10 (33) Special education allowance means the amount of
- 11 special education, state ward, and accelerated or differentiated
- 12 curriculum program receipts, and Education and Career Preparation
- 13 Act receipts included in local system formula resources under
- 14 subdivisions (7), (8), (16), and (17), and (18) of section
- 15 79-1018.01. For state aid certified pursuant to section 79-1022,
- 16 the special education allowance shall be adjusted by the average
- 17 annual change in each district's special education allowance for
- 18 the most recently available complete data year and the two school
- 19 fiscal years immediately preceding the most recently available
- 20 complete data year. For the final calculation of state aid
- 21 pursuant to section 79-1065, the special education allowance shall
- 22 be as reported in the annual financial reports from the most
- 23 recently available complete data year;
- 24 (34) Special grant funds means the budgeted receipts for
- 25 grants, including, but not limited to, Title I funds, Title VI
- 26 funds, funds from the Education Innovation Fund, interfund loans,
- 27 insurance settlements, and reimbursements to county government for
- 28 previous overpayment, that have been approved by the state board;

1 (35) State aid means the amount of assistance paid to a

- 2 district pursuant to the Tax Equity and Educational Opportunities
- 3 Support Act;
- 4 (36) State board means the State Board of Education;
- 5 (37) State support means all funds provided to districts
- 6 by the State of Nebraska for the general fund support of elementary
- 7 and secondary education;
- 8 (38)(a) Transportation allowance means the lesser of (i)
- 9 the general fund expenditures for regular route transportation and
- 10 in lieu of transportation expenditures pursuant to section 79-611
- 11 in the most recently available complete data year, but not
- 12 including special education transportation expenditures or other
- 13 expenditures previously excluded from general fund operating
- 14 expenditures, except that for state aid certified pursuant to
- 15 section 79-1022 and budget limitations certified pursuant to
- 16 section 79-1026, the general fund operating expenditures for
- 17 regular route transportation and in lieu of transportation
- 18 expenditures shall equal such expenditures from the most recently
- 19 available complete data year, adjusted by the average annual change
- 20 in each district's such expenditures for the most recently
- 21 available complete data year and the two school years immediately
- 22 preceding the most recently available complete data year or (ii)
- 23 the number of miles traveled in the most recently available
- 24 complete data year by vehicles owned, leased, or contracted by the
- 25 district for the purpose of regular route transportation multiplied
- 26 by four hundred percent of the mileage rate established by the
- 27 Department of Administrative Services pursuant to section 81-1176
- 28 as of January 1 of the most recently available complete data year

1 added to in lieu of transportation expenditures pursuant to section

- 2 79-611 from the same data year or, for state aid certified pursuant
- 3 to section 79-1022 and budget limitations certified pursuant to
- 4 section 79-1026, the in lieu of transportation expenditures for
- 5 this subdivision shall equal such expenditures from the most
- 6 recently available complete data year, adjusted by the average
- 7 annual change in each district's such expenditures for the most
- 8 recently available complete data year and the two school fiscal
- 9 years immediately preceding the most recently available complete
- 10 data year.
- 11 (b) For the final calculation of state aid pursuant to
- 12 section 79-1065, the transportation allowance shall be the lesser
- 13 of (i) the general fund expenditures for regular route
- 14 transportation and in lieu of transportation expenditures pursuant
- 15 to section 79-611 as reported in the annual financial reports from
- 16 the most recently available complete data year, but not including
- 17 special education transportation expenditures or other expenditures
- 18 previously excluded from general fund operating expenditures, or
- 19 (ii) the number of miles traveled in the most recently available
- 20 complete data year by vehicles owned, leased, or contracted by the
- 21 district for the purpose of regular route transportation multiplied
- 22 by four hundred percent of the mileage rate established by the
- 23 Department of Administrative Services pursuant to section 81-1176
- 24 as of January 1 of the most recently available complete data year
- 25 added to in lieu of transportation expenditures pursuant to section
- 26 79-611 from the same data year; and
- 27 (39) Tuitioned students means students in kindergarten
- 28 through grade twelve of the district whose tuition is paid by the

- 1 district to some other district or education agency.
- Sec. 11. Section 79-1018.01, Revised Statutes
- 3 Supplement, 1998, is amended to read:
- 4 79-1018.01. Local system formula resources include other
- 5 actual receipts available for the funding of general fund operating
- 6 expenditures as determined by the department for the most recently
- 7 available complete data year, except that receipts from the
- 8 Community Improvements Cash Fund and receipts acquired pursuant to
- 9 the Low-Level Radioactive Waste Disposal Act shall not be included.
- 10 Other actual receipts include:
- 11 (1) Public power district sales tax revenue;
- 12 (2) Fines and license fees;
- 13 (3) Tuition receipts from individuals, other districts,
- 14 or any other source except those derived from adult education;
- 15 (4) Transportation receipts;
- 16 (5) Interest on investments;
- 17 (6) Other miscellaneous noncategorical local receipts,
- 18 not including receipts from private foundations, individuals,
- 19 associations, or charitable organizations;
- 20 (7) Special education receipts, excluding grant funds
- 21 received pursuant to section 9-812;
- 22 (8) Special education receipts and non-special education
- 23 receipts from the state for wards of the court and wards of the
- 24 state;
- 25 (9) All receipts from the temporary school fund;
- 26 (10) Motor vehicle tax receipts received on or after
- 27 January 1, 1998;
- 28 (11) Pro rata motor vehicle license fee receipts;

1 (12) Other miscellaneous state receipts excluding revenue

- 2 from the textbook loan program authorized by section 79-734;
- 3 (13) Impact aid entitlements for the school fiscal year
- 4 which have actually been received by the district to the extent
- 5 allowed by federal law;
- 6 (14) All other noncategorical federal receipts;
- 7 (15) All receipts pursuant to the enrollment option
- 8 program under sections 79-232 to 79-246;
- 9 (16) Receipts under the federal Medicare Catastrophic
- 10 Coverage Act of 1988 as authorized pursuant to sections 43-2510 and
- 11 43-2511 but only to the extent of the amount the local system would
- 12 have otherwise received pursuant to the Special Education Act; and
- 13 (17) Receipts for accelerated or differentiated
- 14 curriculum programs pursuant to sections 79-1106 to 79-1108.03; and
- 15 (18) Receipts under the Education and Career Preparation
- 16 Act.
- 17 For state aid certified pursuant to section 79-1022,
- 18 other actual receipts shall equal each local system's other actual
- 19 receipts from the most recently available complete data year,
- 20 adjusted by the average annual change in each local system's other
- 21 actual receipts for the most recently available complete data year
- 22 and the two school fiscal years immediately preceding the most
- 23 recently available complete data year. For final calculation of
- 24 state aid pursuant to section 79-1065, other actual receipts shall
- 25 be as reported in the annual financial reports from the most
- 26 recently available complete data year.
- 27 Sec. 12. Original sections 79-1003 and 79-1018.01,
- 28 Revised Statutes Supplement, 1998, are repealed.